### Before the Federal Communications Commission Washington, DC 20554

In the Matter of	)	
	)	
Universal Service Contribution	)	WC Docket No. 06-122
Methodology	)	
	)	CC Docket No. 96-45
Federal-State Joint Board on Universal	)	
Service	)	
	)	
Requests for Review of Decisions of	)	
Universal Service Administrator by	)	
Airband Communications, Inc. et al.	)	

### APPLICATION FOR REVIEW OF AIRBAND COMMUNICATIONS, INC.

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August 26, 2010 Counsel to Airband Communications Inc.

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### I. INTRODUCTION AND SUMMARY

Pursuant to Section 1.115 of the Commission's rules, Airband Communications, Inc. ("Airband") submits this Application for Review of the Wireline Competition Bureau's August 13, 2010 Order ("2010 Bureau Order")<sup>1</sup> rejecting Airband's Emergency Petition for Review and Request for Waiver ("Petition"). Airband filed its Petition to contest the Universal Service Administration Company Administrator's ("USAC") decision, attached hereto as Exhibit 1, rejecting Airband's corrected 2007 Form 499-A on the basis that it was not timely filed.<sup>2</sup>

The 2010 Bureau Order has the effect of forcing Airband to pay approximately \$500,000 in universal service contributions that the company simply does not owe and that the

<sup>&</sup>lt;sup>1</sup> Universal Service Contribution Methodology, Federal State Joint Board on Universal Service, Requests for Review of Decisions of Universal Service Administrator by Airband Communications, Inc. et al, Order, DA 10-1514 (Aug. 13, 2010) ("2010 Bureau Order").

Airband Communications Inc., Form 499 Filer ID No. 825978, Emergency Petition for Review and Request for Waiver of USAC Administrator's June 24, 2008 Decision, CC Docket No. 96-45, WC Docket No. 06-122 (filed July 23, 2008) ("Airband Request for Review").

Commission cannot lawfully collect. Remarkably, there is no dispute about the size of Airband's universal service obligation; the only issue addressed in the Bureau Order is whether Airband will be allowed to *correct an erroneous filing* and properly report its universal service liability to USAC.

The Bureau's denial of Airband's Petition should be reversed by the Commission because it is legally untenable, is contrary to FCC rules and policy, and threatens the commercial viability of Airband.<sup>3</sup> The Bureau's approach is so problematic and the result here so inequitable that a reviewing court would be compelled to stay the Bureau's Order under the traditional legal test for a judicial stay.<sup>4</sup> As detailed below, the Commission is faced with two options: (1) grant the underlying Petition and allow a viable small-business in the ever-shrinking communications marketplace to correctly report its USF obligations and survive; or (2) endorse the USAC's erroneous interpretation of USF rules, ratify the Bureau's arbitrary and capricious action, maintain the fiction that Airband owes vast sums that it is not, in fact, obligated to pay, and ultimately force a competitor out of business.

Airband thus requests that the Commission reverse the Bureau's decision in the 2010 Bureau Order and order USAC to process Airband's corrected Form 499-A as timely filed.

<sup>3</sup> 

<sup>&</sup>lt;sup>3</sup> 47 C.F.R. § 1.115(b)(2)(i). Section 1.115 of the FCC rules permits Commission review where: (1) The action taken pursuant to delegated authority is in conflict with statute, regulation, case precedent or established Commission policy; (2) The action involves a question of law or policy which has not previously been resolved by the Commission; (3) The action involves application of a precedent or policy which should be overturned or revised; (4) An erroneous finding as to an important or material question of fact; or (5) Prejudicial procedural error. As detailed throughout this pleading, Commission review is warranted under most, if not all, of these factors.

See Va. Petroleum Jobbers Ass'n v. Federal Power Commission, 259 F.2d 921, 925 (D.C. Cir. 1958) (considering the: (1) likelihood of success on the merits; (2) irreparable harm in the absence of the requested relief; (3) the possibility of harm to other parties; and (4) the public interest).

Alternatively, the Commission should waive the filing deadline in this instance and order USAC to process Airband's corrected 2007 Form 499-A as timely filed. Under either approach, the Commission should instruct USAC to remove all late fees, penalties, and interest charges associated with the incorrect original 2007 Form 499-A.

### II. BACKGROUND

Airband is a wireless broadband provider that principally provides data services to thousands of U.S. business customers and also provides interconnected VoIP service. In 2007, the FCC began requiring interconnected VoIP providers such as Airband to report interconnected VoIP revenue on Form 499-A (covering 4Q2006 revenues) in order to assess the proper contribution to the Universal Service Fund ("USF").<sup>5</sup> On its original 2007 Form 499-A, which was the first time Airband as an interconnected VoIP provider was required to file, it mistakenly included all 2006 fourth quarter revenues in lines 420 and 423—including exempt information services revenues and intrastate revenues.<sup>6</sup> The original Form 499-A is attached hereto as Exhibit 2. As a result, Airband incorrectly reported assessable revenues of approximately \$4.9 million, and a universal service contribution level of approximately \$500,000.

When Airband understood its original 2007 Form 499-A was not accurate, it filed a corrected 2007 Form 499-A to include revenues only from the interconnected VoIP component of its services, resulting in assessable revenue of less than \$2,500 for the fourth quarter of 2006.

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Universal Service Contribution Methodology, Federal-State Joint Board on Universal Service, 1998 Biennial Regulatory Review – Streamlined Contributor Reporting Requirements Associated with Administration of Telecommunications Relay Service, North American Numbering Plan, Local Number Portability, and Universal Support Mechanisms, Report and Order and Notice of Proposed Rulemaking, 21 FCC Rcd 7518 (WCB 2006) ("2006 Interconnected VoIP USF Order").

The factual statements in this document are supported by the attached Declaration of Tim Kinnear, Airband Communications.

This amount qualified Airband for the *de minimis* exemption under Rule 54.708.<sup>7</sup> Accordingly, Airband is not liable for any USF contributions for 2006. The revised Form 499-A is attached hereto as Exhibit 3.

Airband's corrected 2007 Form 499-A filing was mailed on March 31, 2008. However, after adopting a novel conception of the deadline that required that payments be received, rather than mailed, by the date in question, the USAC Administrator rejected the corrected filing as untimely because USAC received the filing three days later, on April 3, 2008. Airband subsequently filed a Petition seeking reversal of the USAC Decision on the grounds that USAC had misapplied the relevant law regarding filing deadlines or, in the alternative, waiver of the filing deadline. On August 13, 2010, the 2010 Bureau Order was released, denying several petitions, including Airband's, and finding that none of the petitioners had met their burden of showing good cause to justify waiving the deadlines at issue. In this application for review, Airband requests that the Commission reverse the Bureau's decision in the 2010 Bureau Order and order USAC to process Airband's corrected Form 499-A as timely filed.

### III. ARGUMENT

## A. The Bureau's Decision Misinterprets the Commission's Rules In a Manner That Violates Airband's Due Process Rights.

The USAC erred in refusing to accept Airband's revised Form 499-A because it was timely filed. Even if the Commission decides to maintain the fiction that Airband's filing was untimely, which it was not, the Bureau cannot so severely penalize Airband through the enforcement of its inconsistent rules without trampling on its Due Process rights.

<sup>&</sup>lt;sup>7</sup> 47 C.F.R. § 54.708.

<sup>8</sup> USAC Decision at 2.

<sup>&</sup>lt;sup>9</sup> 2010 Bureau Order, ¶ 1.

1. <u>Airband's Corrected Form 499-A, Which Was Timely Filed, Establishes</u> That Airband Is a *De Minimis* Provider.

The corrected Form 499-A was postmarked—and hence, timely filed—on March 31, 2008. USAC's treatment of this filing as late is improper and conflicts with established Commission policy. The Bureau concluded that "FCC Forms 499 are considered filed upon their receipt." But this is contradicted by the Commission's rules and policies that treat universal service filings as having been filed as of the postmark date. As the Commission has stated:

<u>Postmark</u> We also agree with commenters that we should treat appeals to the Administrator or the Commission as having been received on the date that they are postmarked rather than the date they are filed. Commenters note that this change would be consistent with other program filing deadlines. For example, such a change would make the appeal procedure consistent with the Administrator's practice of treating FCC Form 471 applications as having been filed as of the postmark date. . . . In addition, we agree with commenters that using the postmarked date furthers the goal of improving program operation and ensuring a fair and equitable distribution of the benefits of the program. Thus, we find that it is consistent with public interest that we treat appeals to the Administrator or the Commission as having been filed on the date they are postmarked.<sup>12</sup>

The policy that a document be deemed filed on the postmark date is also reflected in the Contributor Appeals Procedure on USAC's own website, stating: "Any appeal must be **filed** within 60 days of the issuance of the decision from USAC and must be **postmarked** within 60 days of that date."

<sup>10</sup> *Id.*, ¶ 10.

See, e.g., 47 C.F.R. § 54.720(e) (requests for review of Administrator decisions "shall be deemed filed on the postmark date").

Schools and Libraries Universal Service Support Mechanism, Second Report and Order and Further Notice of Proposed Rulemaking, 18 FCC Rcd 9202, ¶ 57 (FCC 2003) (footnotes omitted).

File an Appeal, USAC, *available at* <a href="http://www.usac.org/fund-administration/contributors/file-appeal/">http://www.usac.org/fund-administration/contributors/file-appeal/</a> (emphasis in original).

That the Commission and USAC traditionally look to the postmark date as the deemed filed date is clear. And nothing in the Form 499 instructions <sup>14</sup> or in the 2004 Bureau Order—which adopted the deadline for revisions to worksheets of one year beyond the original filing deadline—suggests otherwise. <sup>15</sup> Nevertheless, the 2010 Bureau Order concluded that FCC Rule 1.7 supports its novel argument that a revised FCC Form 499-A is considered only upon actual receipt by USAC. <sup>16</sup> But Rule 1.7 only states that the rule applies to items filed with the Commission. As the Commission is well-aware, Forms 499 are filed with USAC, not the Commission. <sup>17</sup> The Bureau also relied on the Atlantic Digital decision for its conclusion that "postmarked by" is different from "submitted to." <sup>18</sup> But this case and Atlantic Digital are plainly distinguishable. In Atlantic Digital, a provider was liable for late fees based on money that was appropriately due. Here, USAC seeks to hold the provider liable for money that was never appropriately due, as Airband qualified for the de minimis exception. Another key difference is

Instructions to the Telecommunications Reporting Worksheet, Form 499-A, at 12, n. 19 (2010), *available at* <a href="http://www.usac.org/\_res/documents/fund-administration/pdf/forms/form-499A-fy2010-instructions.pdf">http://www.usac.org/\_res/documents/fund-administration/pdf/forms/form-499A-fy2010-instructions.pdf</a>.

Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review – Streamlined Contributor Reporting Requirements Associated with Administration of the Telecommunications Relay Service, North American Numbering Plan, Local Number Portability, and Universal Service Support Mechanisms; Changes to the Board of Directors of the National Exchange Carrier Associations, Inc., Order, 20 FCC Rcd 1012 (WCB 2004) ("2004 Bureau Order"). The order merely states that USAC "adopt[s] a twelve-month deadline for filing revisions to the Form 499-A which would result in a decreased contribution amount. Accordingly, any revised 499-A that would result in decreased contributions must be submitted by March 31 of the year after the original filing due date." Id., ¶ 10.

Bureau Order,  $\P$  10, n.29.

<sup>&</sup>lt;sup>17</sup> 47 C.F.R. § 1.7.

See Administrator's Decision on Contributor Appeal, attached as Exhibit A (June 24, 2008) (citing Request for Review by Atlantic Digital, Inc. of Decision of Universal Service Administrator, Order, 22 FCC Rcd 4224, ¶¶ 3, 5 (WCB 2005) ("Atlantic Digital")).

that in *Atlantic Digital* USAC accepted the provider's form. Here, USAC did not accept Airband's form—a more substantive penalty that is not addressed at all in *Atlantic Digital*.

Airband's corrected Form 499-A, which was timely filed, establishes the company as a *de minimis* provider under Commission Rule 54.708.<sup>19</sup> USAC itself has explained that when a company subsequently qualifies for *de minimis* status, it should have its charges reversed, stating "[w]hen the 499-A is filed showing the actual revenue that had been projected quarterly, a true up will confirm the *de minimis* status for the year and reverse any charges that occurred for a company that is found to be *de minimis*." Accordingly, Airband cannot be held liable for universal service fund contributions that are not properly owed.

### 2. The Bureau's Order Violates Airband's Due Process Rights.

Even if Airband's Form 499-A was not timely filed under the agency's view, the Bureau cannot reject the revised form without violating Airband's Due Process rights. "Traditional concepts of due process incorporated into administrative law preclude an agency from penalizing a private party for violating a rule without first providing adequate notice of the substance of the rule." "The due process clause thus 'prevents . . . deference from validating the application of a regulation that fails to give fair warning of the conduct it prohibits or requires." "In the absence of notice—for example, where the regulation is not sufficiently clear to warn a party

<sup>&</sup>lt;sup>19</sup> 47 C.F.R. § 54.708.

De Minimis Exemption on USAC website, *available at* <a href="http://www.usac.org/fund-administration/contributors/who-must-contribute/de-minimis-exemption.aspx">http://www.usac.org/fund-administration/contributors/who-must-contribute/de-minimis-exemption.aspx</a> (updated Apr. 13, 2009).

Satellite Broadcasting Co., Inc. v. FCC, 824 F.2d 1, 3 (D.C. Cir. 1987); see also General Elec. Co. v. EPA, 53 F.3d 1324, 1328 (D.C. Cir. 1995) ("Due process requires that parties receive fair notice before being deprived of property.").

<sup>22</sup> Id. (quoting Gates & Fox Co. v. OSHRC, 790 F.2d 154, 156 (D.C.Cir.1986)).

about what is expected of it—an agency may not deprive a party of property by imposing civil or criminal liability."<sup>23</sup> Indeed, "elementary fairness compels clarity' in the statements and regulations setting forth the actions with which the agency expects the public to comply."<sup>24</sup>

For example, in *Satellite Broadcasting Co., Inc. v. FCC*,<sup>25</sup> the D.C. Circuit held that the Commission acted unlawfully when it dismissed as untimely applications to operate radio stations because the agency's rules addressed the filing of applications "in a baffling and inconsistent fashion."<sup>26</sup> And in *PMD Produce Brokerage Corp. v. Department of Agriculture*,<sup>27</sup> the D.C. Circuit likewise held that the agency violated Due Process when it dismissed an administrative appeal as untimely because the agency's rules regarding the filing deadline were inconsistent.<sup>28</sup>

<sup>23</sup> *Id.* at 1328-29.

<sup>&</sup>lt;sup>24</sup> *Id.* at 1329 (quoting *Radio Athens, Inc. v. FCC*, 401 F.2d 398, 404 (D.C.Cir.1968)).

<sup>&</sup>lt;sup>25</sup> 824 F.2d 1 (D.C. Cir. 1987).

Id. at 2; see also id. at 4 ("The agency's interpretation is entitled to deference, but if it wishes to use that interpretation to cut off a party's right, it must give full notice of its interpretation."); Trinity Broad. of Fla. v. FCC, 211 F.3d 618, 628 (D.C. Cir. 2000) (holding that "due process requires that parties receive fair notice before being deprived of property," and applying that requirement to a denial of a renewal application for a Commission license).

<sup>&</sup>lt;sup>27</sup> 234 F.3d 48 (D.C. Cir. 2000).

See id. at 50, 54 (holding that "the Secretary did not give fair notice of his interpretation of § 1.142(c)(2) as requiring an appeal to be filed within 30 days of issuance of an administrative law judge's oral decision" because "neither the Secretary's Rules of Practice nor any other action by the Secretary provided fair notice to PMD that 'issuance' of the Judge's oral decision under § 1.142(c) was 'receiving service' for purposes of noting an appeal under § 1.145(a)"); see also State of Oregon v. FCC, 102 F.3d 583, 585, 322 (D.C. Cir. 1996) ("The FCC acted arbitrarily and capriciously by rejecting Oregon's application as untimely without having provided clear notice of the filing deadline."); Adams Telcom, Inc. v. FCC, 997 F.2d 955, 957 (D.C. Cir. 1993) (holding that petitions for review were timely because "the Order did not give the petitioners adequate notice of the deadline for seeking judicial review").

The Due Process violation in this case is no different from—and just as egregious as—those in *Satellite Broadcasting* and *PMD Produce*. Here, the Bureau's decision violates

Airband's Due Process rights because the agency construed its "baffling and inconsistent" rules regarding the filing deadline for revised Forms 499 in a manner that severely penalizes Airband without adequate notice. While the Bureau states with certainty that FCC Forms 499 are considered filed upon their receipt,<sup>29</sup> other provisions clearly state otherwise. As explained above, the Commission's rules and policies—as well as USAC's own website—treat universal service filings as having been filed as of the postmark date. Airband reasonably relied upon these rules and policies in good faith when it postmarked its revised Form 499-A by the deadline. As a result, "[t]he Commission through its regulatory power cannot, in effect, punish a member of the regulated class for reasonably interpreting Commission rules. Otherwise the practice of administrative law would come to resemble 'Russian Roulette.'"<sup>30</sup> The Bureau's decision to manipulate its inconsistent rules and procedures in its own favor—by unlawfully awarding itself \$500,000 by administrative fiat—exacerbates the due process violation here.<sup>31</sup>

<sup>&</sup>lt;sup>29</sup> 2010 Bureau Order, ¶ 10 (citing 47 C.F.R. § 1.7).

Satellite Broadcasting, 824 F.2d at 4; see also General Elec., 53 F.3d at 133-34 ("Where, as here, the regulations and other policy statements are unclear, where the petitioner's interpretation is reasonable, and where the agency itself struggles to provide a definitive reading of the regulatory requirements, a regulated party is not 'on notice' of the agency's ultimate interpretation of the regulations, and may not be punished.").

See, e.g., NLRB v. GranCare, Inc., 170 F.3d 662, 669 (7th Cir. 1999) (en banc) (Kanne, J., dissenting) ("Thus, less deference is afforded when agencies act outside their rulemaking authority. Courts also do not owe agencies deference when they act manipulatively. Acting manipulatively demonstrates that an agency's interpretation is not rational and consistent with its enabling statute." (citation omitted)); NLRB v. Winnebago Television Corp., 75 F.3d 1208, 1214 (7th Cir. 1996) ("In the context of classifying supervisors, the NLRB's manipulation of the definition provided in § 152(11) has earned it little deference."); Children's Habilitation Ctr., Inc. v. NLRB, 887 F.2d 130, 132 (7th Cir. 1989) ("More important than verbal niceties in the standard of review is judicial impatience with the Board's well-attested manipulativeness in the interpretation of the statutory test for 'supervisor."").

### B. The Bureau Erred in Failing to Waive the 499-A Revision Filing Deadline.

The Bureau's refusal to grant Airband's alternative request to waive the filing deadline cannot stand because the decision bears the hallmarks of arbitrary and capricious agency action and raises troubling questions about the Commission's statutory authority. Commission Rule 1.3 permits the agency to waive any provision of its rules for good cause shown.<sup>32</sup> Specifically, the Commission will waive its rules when particular facts make strict compliance inconsistent with the public interest; in making this determination, the Commission must take into account considerations of hardship, equity, or more effective implementation of policy on an individual basis.<sup>33</sup> Waiver is clearly warranted here to avoid the manifest injustice that will result if the Commission enforces the filing deadline.

1. <u>The Bureau's Failure to Grant a Waiver Is Arbitrary and Capricious Under Section 706 of the APA.</u>

The Bureau's Order must be reversed because it is arbitrary and capricious under the Administrative Procedure Act ("APA"). Under the APA,<sup>34</sup> a reviewing court must set aside agency action that is "arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law."<sup>35</sup> "To survive review under this standard, the FCC must examine and consider the relevant data and factors, 'and articulate a satisfactory explanation for its action including a rational connection between the facts found and the choice made."<sup>36</sup> The Commission's action

<sup>&</sup>lt;sup>32</sup> 47 C.F.R. § 1.3.

<sup>&</sup>lt;sup>33</sup> See WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969); Northeast Cellular Tel. Co. v. FCC, 897 F.2d 1164 (D.C. Cir. 1990).

<sup>&</sup>lt;sup>34</sup> See 5 U.S.C. § 706(2)(A).

<sup>&</sup>lt;sup>35</sup> *Id.* 

<sup>&</sup>lt;sup>36</sup> Verizon Telephone Cos. v. FCC, 570 F.3d 294, 301 (D.C. Cir. 2009) (quoting Motor Vehicle Mfrs. Ass'n, Inc. v. State Farm Mut. Auto. Ins. Co., 463 U.S. 29, 43 (1983)).

will be judged arbitrary and capricious if it has "entirely failed to consider an important aspect of the problem." Moreover, the APA's scheme of reasoned decisionmaking requires the Commission to act consistently. "Where an agency applies different standards to similarly situated entities and fails to support this disparate treatment with a reasoned explanation and substantial evidence in the record, its action is arbitrary and capricious and cannot be upheld."

The Bureau's Order violates these fundamental principles of administrative law in at least three respects. *First*, the Bureau's Order fails to consider an important aspect in the waiver analysis—namely, the substantial hardship to Airband caused by the strict application of the one-year filing deadline. The D.C. Circuit has explained that the Commission's waiver analysis should "take into account considerations of hardship, equity, or more effective implementation of overall policy, considerations that an agency cannot realistically ignore, at least on a continuing basis." Indeed, the Commission's waiver decisions have long considered hardship to be an important factor in the analysis. The Bureau's Order, however, fails to take this important

<sup>&</sup>lt;sup>37</sup> *State Farm*, 463 U.S. at 43.

Burlington N. & Santa Fe Ry. Co. v. Surface Transp. Bd., 403 F.3d 771, 777 (D.C. Cir. 2005); see also Willis Shaw Frozen Express Inc. v. ICC, 587 F.2d 1333, 1336 (D.C. Cir. 1978) (stating that there must "be a rational basis discernible from the Commission's report for disparate treatment of similarly situated parties seeking the same authority" and "[t]hat basis perforce would entail a Commission determination supported by substantial evidence and set forth somewhere in its report that the two applicants in fact were not otherwise similarly situated" (quotation omitted)).

<sup>&</sup>lt;sup>39</sup> *WAIT Radio*, 418 F.2d at 1159.

E.g., Federal-State Joint Board on Universal Service, Universal Service Contribution Methodology, Aventure Communications Technology, LLC, Form 499 Filer ID: 825749 Request for Review of USAC Rejection Letter and Request for Waiver of USAC 45 Day Revision Deadline, Order, 23 FCC Rcd 10096, ¶ 4, n.10 (WCB June 26, 2008) ("Aventure Order") (citing WAIT Radio, 418 F.2d at 1159); In re Hill & Meyer, 18 FCC Rcd 6909, ¶ 6, n.23 ("In deciding whether or not to grant specific waiver requests, we must 'take into account considerations of hardship, equity, or more effective implementation of overall policy' in our broader quest for regulation in the 'public interest." (quoting WAIT Radio, 418 F.2d at 1159)); Petitions for

factor into consideration,<sup>41</sup> even though the agency's refusal to waive the filing deadline imposes a financial burden that threatens Airband with insolvency, as explained in greater detail below.

Second, the Bureau's failure to consider the hardship to Airband highlights its arbitrary treatment of similarly situated contributors to the universal service fund. In the *Aventure Order*, the Bureau waived the Form 499 revision deadline for a company that, like Airband, mistakenly included all of its revenue instead of just the portion of revenue subject to USF. <sup>42</sup> Specifically, the Bureau waived the revision deadline "based on the amount of overpayment at issue," which the Bureau calculated at "nearly 20 times its actual obligation," because Aventure faced "excessive harm" and "undue hardship." The hardship to Airband is even more severe than in the *Aventure Order*, where the company would have been able to seek reimbursement through the true-up process at the end of the year, <sup>45</sup> because the Bureau's refusal to waive the deadline forever eliminates Airband's ability to recoup the unlawful payments.

Waiver of Various Sections of Part 69 of the Commission's Rules, filed by the Mountain States Telephone and Telegraph Company, Northwestern Bell Telephone Company, Pacific Northwest Bell Telephone Company, the Bell Atlantic Telephone Companies, Pacific Bell, New England Telephone and Telegraph Company, and BellSouth Corporation, 104 FCC 2d 1132, ¶ 48 ("In deciding whether or not to grant specific waiver requests, we must 'take into account considerations of hardship, equity, or more effective implementation of overall policy' in our broader quest for regulation in the 'public interest.'" (quoting WAIT Radio, 418 F.2d at 1159)).

- Aventure Order, ¶ 2.
- <sup>43</sup> *Id*.
- Id.,  $\P 1, 3$ .
- <sup>45</sup> *Id.*, ¶ 6.

Fox Television Stations, Inc. v. FCC, 280 F.3d 1027, 1051 (D.C. Cir. 2002) (failure to consider an important aspect of the problem "alone require[s] that we reverse as arbitrary and capricious the Commission's decision").

The Bureau's failure to take these same hardship considerations into account in this case is the hallmark of arbitrary and capricious agency action. The For instance, in *Green Country Mobilephone, Inc. v. FCC*, the D.C. Circuit held that the Commission abused its discretion in refusing to waive a deadline for submitting applications because the agency had not treated similar cases similarly and failed to offer a reasonable distinction between this case and occasions in the past when waivers of filing deadlines have been granted. As the court explained, once an agency agrees to allow exceptions to a rule, it must provide a rational explanation if it later refuses to allow exceptions in cases that appear similar. A sometime-yes, sometimes-no, sometimes-maybe policy of [deadlines] cannot . . . be squared with our obligation to preclude arbitrary and capricious management of [an agency's] mandate. The D.C. Circuit's reasoning—that an agency abuses its discretion when it arbitrarily waives a deadline in one case but not in another applies with equal force here because the Bureau failed to provide any rational explanation for its disparate treatment of similar waiver requests.

Third, the Bureau's decision is arbitrary and capricious because it exceeds the Commission's statutory authority in Section 254(d) by compelling Airband to make universal service contributions based on its intrastate revenue. As an administrative agency, the Commission "is a 'creature of statute,' having 'no constitutional or common law existence or

See, e.g., C.F. Commcn's Corp. v. FCC, 128 F.3d 735, 740 (D.C. Cir. 1997) (holding that the "Commission improperly discriminated between similarly situated phone services without a rational basis").

<sup>&</sup>lt;sup>47</sup> 765 F.2d 235 (D.C. Cir. 1985).

<sup>48</sup> *Id.* at 237-38.

<sup>49</sup> *Id.* at 237.

<sup>50</sup> *Id.* at 238.

authority, but *only* those authorities conferred upon it by Congress."<sup>51</sup> Therefore, "if there is no statute conferring authority, [the Commission] has none."<sup>52</sup> "As the Supreme Court has recognized, 'an agency literally has no power to act . . . unless and until Congress confers power upon it."<sup>53</sup> The Commission therefore is obligated to follow Congress's statutory mandates and cannot act in a manner that frustrates Congress's intent.<sup>54</sup>

As is relevant here, Congress has specifically limited the obligation of telecommunications carriers to contribute to the universal service fund. Carriers' contributions are to be based *only* on their interstate telecommunications services revenues. The plain language of Section 254(d) states that carriers providing "interstate telecommunications services shall contribute" to the universal service fund.<sup>55</sup> Congress's intent to limit universal service contributions to interstate revenues is confirmed by the fact that Section 2(b) of the Communications Act explicitly reserves authority over *intrastate* communications services to the states.<sup>56</sup> Put simply, the Commission lacks authority to compel carriers to make universal

Cal. Indep. Sys. Operator Corp. v. Fed. Energy Regulatory Comm'n, 372 F.3d 395, 398 (D.C. Cir. 2004) (quoting Atlantic City Elec. Co. v. FERC, 295 F.3d 1, 8 (D.C. Cir. 2002))).

<sup>&</sup>lt;sup>52</sup> *Id.* 

<sup>&</sup>lt;sup>53</sup> *Id.* (quoting *La. Pub. Serv. Comm'n v. FCC*, 476 U.S. 355, 374 (1986)).

See, e.g., Am. Financial Servs. Ass'n v. FTC, 767 F.2d 957, 968 (D.C. Cir. 1985) (recognizing that courts must "reject administrative agency actions which exceed the agency's statutory mandate or frustrate congressional intent").

<sup>47</sup> U.S.C. § 254(d) ("Every telecommunications carrier that provides interstate telecommunications services shall contribute, on an equitable and nondiscriminatory basis, to the specific, predictable, and sufficient mechanisms established by the Commission to preserve and advance universal service."); see also 2006 Interconnected VoIP USF Order, ¶ 52 (mandating that "[i]nterconnected VoIP providers . . . report and contribute to the USF on all their interstate. . . revenues." (emphasis added)).

See 47 U.S.C. § 152(b)(1) ("[N]othing in this chapter shall be construed to apply or to give the Commission jurisdiction with respect to . . . charges, classifications, practices, services,

service contributions based on their intrastate revenues, or on revenues from sources other than "telecommunications services."<sup>57</sup>

Yet that is precisely the effect of the Bureau's refusal to grant a waiver. The Bureau's decision to allow the USAC ruling to stand compels Airband to make universal service contributions based on its intrastate and information-service revenues. That is a result plainly inconsistent with the Act and one Congress neither intended nor authorized.

The Bureau cannot arrogate to the Commission authority that does not exist in the statute through a hyper-technical application of filing deadlines.<sup>58</sup> Once the Bureau was presented with the fact that Airband's revenues in the 499-A Form were inaccurate, it was powerless to compel Airband to contribute to the universal service fund based on revenues beyond the Commission's jurisdiction, even by hiding behind the fig leaf of an ambiguous filing deadline. The Commission is of course free to implement the universal service fund in the manner it sees fit, but it cannot do so in a manner that is "not in accordance with law."<sup>59</sup>

facilities, or regulations for or in connection with intrastate communication service by wire or radio of any carrier[.]").

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Nor does the Commission have authority to assess universal service contributions against Airband's information service revenues because those revenues are exempt from the USF contribution methodology. The Commission's rules explain that contributions to the USF shall only be based on "interstate and international telecommunications and telecommunications services." 47 C.F.R. § 54.706. The *VoIP Order* additionally states that "[i]nterconnected VoIP providers must report and contribute to the USF on all their interstate and international end-user *telecommunications* revenues." 2006 Interconnected VoIP USF Order, ¶ 52 (emphasis added). The Bureau acts outside of its authority by forcing Airband to contribute to the USF based on exempt information service revenue.

La. Pub. Serv. Comm'n, 476 U.S. at 374-75 ("An agency may not confer power upon itself. To permit an agency to expand its power in the face of a congressional limitation on its jurisdiction would be to grant to the agency power to override Congress.").

<sup>&</sup>lt;sup>59</sup> 5 U.S.C. § 706(2)(A).

The Commission's authority to enforce its deadlines to reach a result different from the one prescribed in the Communications Act—*i.e.*, to compel universal service contributions based on intrastate revenue—"must come specifically from Congress." But because the language of the Act is unambiguous, "Congress meant what it said"—carriers are only required to make universal service contributions based on their *interstate* revenues. It is arbitrary and capricious for the Commission to enforce a deadline that results in the assessment of universal service fees on revenues that do not come within the statute or existing Commission rules. The Commission should therefore reverse the Bureau Order and direct USAC to accept Airband's revised Form 499-A to avoid impermissibly exercising jurisdiction over Airband's *intrastate* communications services in violation of the Communications Act. 2

### 2. <u>Waiver Is Necessary To Prevent Manifest Injustice to Airband.</u>

Notwithstanding the unlawfulness of the Bureau's Order, there is good cause for the Commission to waive the Form 499-A revision filing deadline for Airband and require USAC to process the corrected filing. The Bureau recently "reaffirm[ed] that when special circumstances

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<sup>60</sup> FCC v. Midwest Video Corp., 440 U.S. 689, 709 (1979) ("Midwest Video II").

<sup>61</sup> FCC v. NextWave Personal Common's Inc., 537 U.S. 293, 307 (2003).

Nothing in the FCC rules gives USAC the authority to reject Airband's corrected 2007 Form 499-A. Nothing in the FCC rules gives USAC the authority to reject outright any Form 499-A that may be filed on a untimely basis. Even the *USF Program Management Order*, which addresses the late payment and non-payment of universal service support funds that are actually due, does not give USAC the authority to reject late-filed forms. *See Comprehensive Review of the Universal Service Fund Management, Administration, and Oversight; Federal-State Joint Board on Universal Service; Schools and Libraries Universal Service Support Mechanism*, Report and Order, 22 FCC Rcd 16372 (FCC 2007) ("*USF Program Management Order*"). Instead, USAC may only assess penalties when a Form 499-A is filed late. *See, e.g.*, 47 C.F.R. § 54.713(c) (permitting USAC to assess an "administrative remedial collection charge" when a Form 499-A is delinquent of either \$100 or a penalty based on the actual amount owed). Here, USAC is exceeding its authority by rejecting the filing of Airband, a *de minimis* provider which filed its revised 499-A at most three days late.

arise, we will waive the deadline for revising the FCC Form 499."<sup>63</sup> As explained below, special circumstances in this case merit waiver of the filing deadline.

First, failure to grant a waiver and the rejection of Airband's corrected filing would cause serious financial hardship to Airband. Airband is a small business and has not reached the scale necessary to be profitable. Thus, the company relies upon its investors and creditors for funding required to provide competitive services desired by consumers. A decision to force Airband to contribute approximately \$500,000 to the USF would threaten the company's ability to obtain adequate funding from its investors and creditors, and impact its ability to provide competitive services to consumers. Second, as the Commission has noted when granting other waivers, Airband deserves a waiver because it "believed that [it was] filing on time." Third, neither the 2010 Bureau Order, nor the USAC decision, explain how receipt of Airband's filing on April 3, 2008, just three days late, impairs the administration of the fund. Nor can they. There is no impact on the fund because no universal service contributions are due from Airband. Fourth, Airband has taken steps to ensure that future Form 499-A filings are accurate and timely, which the Bureau has considered a positive factor in evaluating previous waiver requests.

At bottom, the 2010 Bureau Order leaves Airband grappling with an outstanding dilemma, which the Commission should now take action to resolve. On one hand, it is plain that

Universal Service Contribution Methodology, Federal-State Joint Board on Universal Service, Requests for Review of Decisions of Universal Service Administrator by AT&T, Inc., Eureka Broadband Corp., WC Docket No. 06-122, CC Docket No. 96-45, DA 10-1513 (WCB Aug. 13, 2010).

See Federal-State Joint Board on Universal Service; Benton/Linn Wireless LLC Petition for Waiver of Section 54.307(c) of the Commission's Rules, Order, 20 FCC Rcd 19212, ¶¶ 19 (WCB 2005).

<sup>&</sup>lt;sup>65</sup> See id., ¶ 12.

<sup>66</sup> See Aventure Order, ¶ 5.

the Commission does not have the authority to force Airband to contribute to the USF based on intrastate revenues and information services revenues. On the other hand, if Airband does not pay, it faces FCC Red Light status. This status would prevent Airband from receiving benefits from the FCC until the debt is settled—an outcome highly detrimental to Airband's business. To resolve this dilemma, the Commission should reverse the Bureau and direct USAC to accept Airband's filing—which establishes it as a *de minimis* provider for 2006—and order USAC to reverse the associated USF contributions that have been improperly assessed against Airband. Such action would remedy the manifest injustice resulting from USAC's actions.

### IV. CONCLUSION

For the reasons provided herein, the Commission should either: (1) reverse the 2010 Bureau Order and the USAC decision; or (2) waive the filing deadline in this instance and order USAC to process Airband's corrected 2007 Form 499-A as timely filed. Under either approach, the Commission should also instruct USAC to remove all late fees, penalties, and interest charges associated with the incorrect original 2007 Form 499-A.

Respectfully submitted,

AIRBAND COMMUNICATIONS, INC.

By: /s/ Tom Navin
Thomas J. Navin
Wiley Rein LLP
1776 K Street, N.W.
Washington, D.C., 20006
202.719.7487 tel
202.719.7049 fax
tnavin@wileyrein.com

Counsel to Airband Communications Inc.

August 26, 2010

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### **DECLARATION OF TIM KINNEAR**

I, Tim Kinnear, Chief Financial Officer for Airband Communications, Inc., have read and understand the contents of Airband Communications, Inc. Application for Review, and the associated Exhibits and Declaration.

I declare under penalty of perjury that that the factual matters stated therein are true and accurate.

Executed in Dallas, TX on August 26<sup>th</sup>, 2010.

Tim Kinnear

# Exhibit 1



### Administrator's Decision on Contributor Appeal

### By Certified Mail

June 24, 2008

Mr. Justin Spagnolo Airband Communications, Inc. 14800 Landmark Blvd., Suite 500 Dallas, TX 75254

Re: Airband Communications, Inc. (Filer ID #825978)
Letter of Appeal dated May 21, 2008

Dear Mr. Spagnolo:

The Universal Service Administrative Company (USAC) has completed its evaluation of your letter of appeal submitted on behalf of Airband Communications, Inc. (Airband), dated May 21, 2008. The appeal requests USAC's acceptance of a revised 2007 FCC Form 499-A. As discussed in more detail below, USAC hereby denies Airband's appeal.

### Decision on Appeal: Denied

On December 9, 2004, the Federal Communications Commission (FCC) issued the *Form* 499-A Revision Order, which, among other things, adopted a deadline for revisions to worksheets of one year beyond the original filing deadline. The FCC extended the deadline for certain filers of 2003 revenue at that time, but made no provision for future waivers of the revision filing deadline. This Order specifically states that "any revised 499-A that would result in decreased contributions must be submitted by March 31 of the year after the original filing due date."

Airband requests that USAC provide a copy of the postmark of its revised filing and indicating that the postmark date is the date by which the timeliness of the form should be considered. In *Atlantic Digital*, the FCC explained that "submitted to" is not synonymous with "postmarked by" and noted Commission rules "clearly provide that,

<sup>&</sup>lt;sup>1</sup> See Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review – Streamlined Contributor Reporting Requirements Associated with Administration of Telecommunications Relay Service, North American Numbering Plan, Local Number Portability, and Universal Service Support Mechanisms; Changes to the Board of Directors of the National Exchange Carrier Association, Inc., CC Docket Nos. 96-45, 98-71, 97-21, Order, DA 04-3669, 20 FCC Rcd 1012 (2004) (Form 499-A Revision Order).

<sup>2</sup> Id. at 1016, ¶10.

Justin Spagnolo Airband Communications, Inc. June 24, 2008 Page 2 of 2

unless otherwise provided, documents are considered to be filed with the Commission upon their receipt at the location designated by the Commission."<sup>3</sup>

USAC records indicate that on April 16, 2007 Airband filed its original 2007 499-A form, which USAC processed. On April 3, 2008, Airband submitted a downward revision to its 2007 499-A, which was rejected as untimely filed. The deadline for filing downward revisions was March 31, 2008, so USAC properly rejected the revised FCC Form 499-A for failure to file within one year of the original submission due date.

Because Airband's revised 2007 Form 499-A was not received by the March 31, 2008 due date, USAC properly rejected the Form and Airband's appeal is hereby denied.

If you wish to further appeal this decision, you may file an appeal with the FCC. Detailed instructions for filing appeals are available at:

http://www.universalservice.org/fund-administration/contributors/file-appeal

Sincerely,

**USAC** 

cc: Regina Dorsey, FCC Office of Managing Director Hillary DeNigro, FCC Enforcement Bureau Trent Harkrader, FCC Enforcement Bureau Greg Guice, FCC Wireline Competition Bureau

> Hoped as fold sc 1151

<sup>&</sup>lt;sup>3</sup> In the Matter of Request for Review by Atlantic Digital, Inc. of Decision of Universal Service Administrator, CC Docket No. 96-45, DA 05-520, Order, 20 FCC Rcd. 4224, 4225-26, ¶ 3, 5 (2005) (Atlantic Digital) (citing 47 C.F.R. § 1.7).

# Exhibit 2

### AS ORIGINALLY FILED

2007 FCC Form 499-A Telecommunications Reporting	ng Worksheet (Repartions before completing.		Approval by OMB 3060-0855
	- due April 1, 2007		3000-003
Block 1: Contributor Identification Information	During the yea	or, filers must refile Blocks 1, 2 and 6 if there are any changes in	Lines 104 or 112. See Instructions.
101 Filer 499 ID [If you don't know your number, contact the administ	rator at (888) 641-8722.	825978	
If you are a new filer, write "new" in this block and a Filer 499 ID v	vill be assigned to you.]		
102 Legal name of reporting entity		airband communications, inc.	
103 IRS employer identification number		[Enter 9 digit number] 86-8984072	
104 Name telecommunications provider is doing business as		airband communications	-
105 Telecommunications activities of filer   Select up to 5 boxes that the CAP/CLEC Cellular/PCS/SMR (wireless telephone)   2   Interconnected VoIP Interexchange Carrier (IXC) Payphone Service Provider   Shared-Tenant Service Provider / Building LEC		entity. Enter numbers starting with "1" to show the or Coaxial Cable Operator Service Provider (OSI Private Service Provider Toll Reseller Other Mobile	☐ Incumbent LEC
106.1 Holding company name (All affiliated companies must show the same name	ne on this line.)	Airband Communications Holdings, Inc.	
106.2 Holding company IRS employer identification number		[Enter 9 digit number] 880984072	
107 FCC Registration Number (FRN) [ https://svartifoss2.fcc.gov/con [For assistance, contact the CORES help desk at 877-480-3201		0e60-9840-72 [Enter 10 digit number]	
108 Management company [if filer is managed by another entity]		*	
109 Complete mailing address of reporting entity	Street 1 14800 Landmark Blvd Street 2	1, Suite 500	
Note: this address will be used for the ITSP FCC regulatory	Street 3	· ·	
fee billings unless the appropriate box is checked on Line 208.	City Dalkas	State TX Zip (postel code) 75254	Country if not USA
110 Complete business address for customer inquiries and	Street1 14800 Landinark Blvc	f, Suite 500	
complaints	Street 2	•	
check if same address as Line 109 📝	Street 3 City Orden	State TX Zip (postal code) 75254	County if not USA
111 Telephone number for customer complaints and inquiries [Toll-fin		( 866 ) - 247-2263 ext -	
112 List all trade names used in the past 3 years in providing telecom	munications. Include all n	arnes by which you are known by customers.	
a Airband Communications g			
b Accelacom h			
C Go-Comm i			
d Volonet Technologies, Inc.			
e Windchannel Communications, Inc k			
		provide all names used for telecommunications activi	
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHE	ET CAN BE PUNISHED BY	FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNIT	TED STATES CODE, 18 U.S.C. § 1001

AS ORIGINALLY FILED 2007 FCC Form 499-A Telecommunications Reporting Worksheet (Reporting Calendar 2006 Revenues) Page 2 Block 2-A: Regulatory Contact Information 10 Cal 12 Cal 12 201 Filer 499 ID [from Line 101] 202 Legal name of reporting entity [from Line 102] airband communications, inc. First Music u Last 203 Person who completed this Worksheet 489 791-0053 204 Telephone number of this person ext-205 Fax number of this person ) - 374-9071 206 Email of this person | Required if available - not for public release | mdiresse@airband.com 207 Corporate office, attn. name, and mailing Attn First name Muku Last Diresee address to which future Telecommunications Email frequired if available, not for public releases more as the manufacture of the second s Fax ( 409 ) - 374-9071 Reporting Worksheets should be sent 14800 Landmark Blvd, Suite 500 check if same name as Line 203 check if same address as Line 109 🗸 Zip (postal code) 75254 City Dallas Country if not USA 208 Billing address and billing contact person: Alth First name Mulu Last Diresse IPlan administrators will send bills for contributions to this Email [frequired if available, not for public release) . 791-0053 address. Please attach a written request for alternative 14800 Landmark Blvd, Suite 500 billing arrangements. ] check if name and address same as Line 207 Street 1 check to use Line 208 information for FCC ITSP regulatory fee bill Zip (postal code) 75254 State TX Block 2-B: Agent for Service of Process All carriers and providers of interconnected VoIP must complete Lines 209 through 213. During the year, carriers and providers of interconnected VolP must refile Blocks 1, 2 and 6 if there are any changes in this section. See instructions. Company Paul, Hastings, LLP Attn First name David 209 D.C. Agent for Service of Process per 47 U.S.C. § 413 MJR Last Skilderi 202 551-1802 210 Telephone number of D.C. agent 202 551-1202 211 Fax number of D.C. agent 212 Email of D.C. agent | Required if available | 213 Complete business address of D.C. agent Street for hand service of documents Street 2 check to use Line 213 information for FCC (TSP regulatory fee bill Street 3 [If both Line 208 and Line 213 are checked, Line 208 will be used.] City DC Company 214 Local/alternate Agent for Service of Process (optional) Attn First name 215 Telephone number of local/alternate agent ext -216 Fax number of local/alternate agent 217 Email of local/alternate agent | Required if available | 218 Complete business address of local/alternate Street 1 agent for hand service of documents Street 2 check to use Line 218 information for FCC ITSP regulatory fee bill Zip (postal code) [If both Line 208 and Line 218 are checked, Line 208 will be used.] Country if not USA PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. § 1001

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As	ORIG	INALLY	FILED
101 - I - I			

Block 2-C: FCC Registration an	d Contact Information	Filers must refile Blo	· · · · · · · · · · · · · · · · · · ·	*\$.
		if there are any changes in this	section. See Instructions.	, ¥
219 Filer 499 ID (from Line 101	<u> </u>	625978		
220 Legal name of reporting en	tity [from Line 102]	airband communications, Inc.		
'221 Chief Executive Officer (or, if the filing entity does not h	highest ranking company offic nave a chief executive officer)	First Mark M F .	. Lad Spagnolo	
222 Business address of individ	lual named on Line 221	Street! 14800 Landmark Blvd, Bulle 600		
shock if some on Li	00 100 [7]	Street 2 Street 3		
check if same as Line 109			code) 75254 Country it not USA	
223 Second ranking company o (Must be someone other th	officer, such as Chairman an the individual listed on Line	First John MI	tast McLeod	
224 Business address of individ	lual named on Line 223	Street 14800 Landmark Blvd, Suite 500		
		Street 3		
check if same as Li	ue ma [A]		Code) 75254 Country if not USA	
225 Third ranking company offic (Must be someone other than		First and Maryer Mil	Last McRebyr	-
Lines 221 or 223)			removements and the second of	
226 Business address of Individ	ual named on Line 225	Street 14800 Landrnark Blvd, Suite 500		
check if same as Lir	ne 109 📝	Street 2 Street 3		
Great is Earne as C.	ж		code) 75254 Country if not USA	
	ch the filing entity provides servervice is likely to be provided in	Include jurisdictions in which service was provided in the past 15 next 12 months.	months	
☐ Alabama	Guam	Massachusetts New York	Tennesses	
Alaska	Hawaii	Michigan North Carolina	✓ Texas	
American Samoa	☐ Idaho	Midway Atoli North Dakota	Utah Utah	
✓ Arizona	☐ Illinois	Minnesota Northern Mariana Islands	U.S. Virgin Islands	
Arkansas	Indiana	Mississippi Dhio	☐ Vermont	
✓ California	lowa	Missouri Oklahoma		
Colorado	☐ Johnston Atoll	Montana Oregon	Wake Island	
Connecticut	☐ Kansas	☐ Nebraska	Washington	
☐ Delaware		Nevada Puerto Rico	West Virginia	
District of Columbia	Louislana	New Hampshire Rhode Island	Wisconsin	
Florida	Maine	New Jersey South Carolina	Wyoming	
Georgia	✓ Maryland	New Mexico South Dakota		
228 Year and month filer first pro	ovided (or expects to provide) t	ommunications in the U.S. Check if prior to 1/1/1999, other	vise Year 2006 Month 8	
PERSONS MAKING WILLFUL	FALSE STATEMENTS IN THE WO	HEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE	18 OF THE UNITED STATES CODE, 18 U.S.C. § 1001	
Save time, avoid problems	file electronically at	http://forms.universalservice.org	FCC Form 499-A	

April 2007

### AS ORIGINALLY FILED

2007 FC	C Form 499-A Telecommunications Reporting Worl	sheet (Reporting Cale	endar 200	6 Revenue	98)	Page 4
Block 3: Car	rrier's Carrier Revenue Information					
301 Fil	er 499 ID [from Line 101]	825978				
302 Le	gal name of reporting entity [from Line 102]	airband communications, Inc.				
Do not re	lled revenues for January 1 through December 31, 2006. port any negative numbers. Dollar amounts may be rounded to	Total	1	are not book enter whole	Break	
	st thousand dollars. However, report all amounts as whole dollars.	Revenues	percentag Interstate	nternational	Interstate Revenues	International Revenues
	uctions regarding percent interstate & International.	(a)	(b)	(c)	(d)	(e)
by Other Con Fixed local Mo	onthly service, local calling, connection charges, vertical features,					
219	d other local exchange service Including subscriber line and <u>CC charges to IXCs</u> Provided as unbundled network elements (UNEs)	\$0.00	ē.00.	0.00	\$0.00	\$0.00
303.2	Provided under other arrangements	\$0.00	0.00	9.00	\$0.00	\$6.00
_	r-minule charges for originating or terminating calls Provided under state or federal access tariff	\$0.00	0.00	0.00	\$0.00	30.00
304.2	Provided as unbundled network elements or other contract arrangement	\$0.00	0.00	0.00	\$0.00	\$0.00
Lo	cal private line & special access service	-				
305.1	Provided to other contributors for resale as telecommunications	\$0.00	0.00	9.00	\$0.00	\$0.00
305.2	Provided to other contributors for resale as interconnected VoIP [All such revenue for 2006 must be reported as end-user revenue]				MANAGEMENT OF THE	性性時間可能
306 Pa	yphone compensation from toll carriers	\$0.00	0.00	0.00	\$0.00	\$0.00
307 Ot	her local telecommunications service revenues	\$0.00	0.00	0.00	\$8.60	10.00
308 Un	iversal service support revenues received from Federal or state sources	\$0.00	0.00	0.00	\$0,00	\$0.00
Mobile serv	ices (including wireless telephony, paging & messaging, and other mobile services)	TO SAN THANKS IN THE STORY	(Hydrograph	HHEATSO	the succession of the second	
309 Mo	onthly, activation, and message charges except toll	\$0.00	0.00	0.00	\$0.00	\$0.00
	s perator and toll calls with alternative billing arrangements (credit rd, collect, international call-back, etc.)	IN OFFICE COLORS HAVE NOT THE	0.00	erneshibili e.eo	\$0.000	50.00
311 On etc	dinary long distance (direct-dialed MTS, customer toll-free (800/888 ) service, "10-10" calls, associated monthly account maintenance,					
	CC pass-through, and other switched services not reported above)	\$0.00	0.00	0.00	\$0.00	\$0.00
	ng distance private line services	\$0.00	0.00	00.00	\$0.00	\$0.00
	tellite services	\$0.00	0.00	0.00	\$0.00	\$0.00
314 All	other long distance services	\$0.00	0.00	0.00	\$0.00	\$0.00
315 To	tal revenues provided for resale [Lines 303 through 314]	0	0	0	0	0

Note: As stated in the instructions, for all revenues reported on this page, you must retain the Filer 499 ID and contact information for the associated customers. You must verify that each of these customers was a direct contributor to the federal universal service support mechanism for calendar year 2006 and that the customer is purchasing service for resale as telecommunications. These records must be made available to the administrator or the FCC upon request. The FCC website contains information on federal universal service contributors. (See instructions.)

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN'BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. § 1001

2007 FCC Form 499-A Telecommunications Reporting	Worksheet (Reporting Ca	lendar 20	06 Reveni	iez)	Page 5
lock 4-A: End-User and Non-Telecontinualcations Revenue thio maddi			10000000000000000000000000000000000000		
401 Filer 499 ID (from Line 101)	625978				Marie de la Carte
402 Legal name of reporting entity [from Line 102]	sirband conventionions, inc.				
Report billed revenues for January 1 through December 31, 2006.		If breakout	s are not book	Breal	routs
Do not report any negative numbers. Dollar amounts may be rounded to	Total	amounts,	enter whole		*
the nearest thousand dollars. However, report all amounts as whole dollars	Revenues		je estimales	Interstate	International
See instructions regarding percent interstate & international.		Interstate	•	Revenues	Revenues
	(a)	(b)	(c)	(d)	(e)
evenues from All Other Sources (end-user telecom. & non-telecom.)					
403 Surcharges or other amounts on bills identified as recovering					
State or Federal universal service contributions	\$33,757,00	t	0.00	\$33,757.00	\$0.0
Fixed local services	WK General Michigan		THE STATE		<b>国际设置的基本证明</b>
Monthly service, local calling, connection charges, vertical features.			1		
and other local exchange service charges except for federally					1
tariffed subscriber line charges and PICC charges	- \$0.00	0.00	0.00	\$0.00	\$0.00
traditional circuit smilched  404.1 Provided at a flat rate including interstate toll service local portion	_		1	-	
•		ļ			
404.2 Provided at a flat rate including interstate toll service – toll portion	\$0.00	. 0.00	0.06	\$0.00	\$0.00
404.3 Provided without interstate toll included (see instructions)	. \$0.00	0,00	0.00	\$0.00	\$0.00
interconnected VolP		1	1		
404.4 Offered in conjunction with a broadband connection	\$690,412.00	100.00	0.00	\$890,412.00	\$0.00
404.5 Offered independent of a broadband connection	\$24,297.00	100,00	0.00	\$24,297.00	50.00
405 Tariffed subscriber line charges and PICC charges levied by a local	no ambiento		1		
exchange carrier on a no-PIC customer	\$0.00	0.00	0,00	\$0.00	\$0.02
406 Local private line & special access service [Through August 13, 2006]					
includes the transmission portion of wireline broadband internet acce	ss.				
After August 13, 2006, includes the transmission portion of wireline			1		
broadband internet access provided on a common carrier basis.]	\$3,752,981.00	100.00	0.00	\$3,752,961.90	\$0.00
407 Payphone coin revenues (local and long distance)	\$0.00	8.00	0.00	\$0.00	\$0.00
408 Other local telecommunications service revenues	\$0.08	0.00	0.00	\$0.00	\$0.00
Mobile services (including wireless telephony, paging & massaging, and other mobile service	el although a seath to the	ATTENDED IN	MUNICIPAL PROPERTY	<b>计性系统的 地名美国</b>	<b>在科姆斯特别在</b> 实现的
409 Monthly and activation charges	\$0.00	0.00	0.00	\$0.00	\$0.00
410 Message charges including roaming and air-time charges for toll					
calls, but excluding separately stated toll charges	\$0.00	0.00	0.00	\$0.00	\$0.00
PERSONS MAKING WILLELL FALSE STATEMENTS IN THE WORKSHEET O	AN RE PUNISHED BY EINE OR IMP	DICONMENT	MOED TITLE	A OF THE UNITED STATES CO	ODE 18 U.S.C. E 1001

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. § 1001

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FCC Form 499-A April 2007

2007 FCC Form 499-A Telecommunications Reporting Worksheet (Reporting Calendar 2006 Revenues) Page 6 Block 4-A: Continued If breakouts are not book Breakouts Total amounts, enter whole Interstate International Revenues percentage estimates Revenues Revenues (a) Interstate International (d) Toll services 411 Prepaid calking card (including card sales to customers and non-carrier distributors) reported at face value of cards 0.00 412 International calls that both originate and terminate in foreign points \$0.00 0% 100% E/3 00 413 Operator and toll calls with alternative billing arrangements (credit card, collect, international call-back, etc.) other than revenues reported on Line 412 \$0.00 0.00 0.00 \$0.00 \$0.00 Ordinary long distance (direct-dialed MTS, customer toll-free (800/888 etc.) service, "10-10" calls, associated monthly account maintenance, PICC pass-through, and other switched services not reported above) 414.1 All, other than interconnected VoIP, including, but not limited to. itemized toll on wireline and wireless bills \$0.00 \$8.00 414.2 All interconnected VoIP long distance, including: but not limited to. itemized toll \$0.00 0.00 0.00 \$0.00 \$0.00 415 Long distance private line services \$209,813.00 100.00 0.00 \$209.613.00 \$0.00 416 Satellite services 60.02 9.00 0.00 \$0.00 \$0.00 417 All other long distance services \$0.00 \$0.00 Revenues other than U.S. telecommunications revenues, including information services, inside winno maintenance, billing and collection customer premises equipment, published directory, dark fiber, Internet access, cable TV program transmission, foreign carrier operations, and non-telecommunications revenues. (See instructions.) 418.1 bundled with circuit switched local exchange service bundled with interconnected VoIP local exchange service 418.2 418.3 Block 4-B: Total Revenue and Uncollectible Revenue Information Gross billed revenues from all sources (incl. reseller & non-telecom.) [Lines 303 through 314 plus Lines 403 through 418] \$4,911,240 00 \$13,785,238.00 \$0:00 420 Gross universal service contribution base amounts [Lines 403 through 411 Lines 413 through 417] See Figure 4 in instructions. \$4,911,240.00 \$4,911,240.00 \$0.00 421 Uncollectible revenue/bad debt expense associated with gross billed revenues amounts shown on Line 419 [See Instructions Page 26] \$120,000.00 \$9.00 Uncollectible revenue/bad debt expense associated with universal service contribution base amounts shown on Line 420 \$0.00 \$0.00 423 Net universal service contribution base revenues [Line 420 minus line 422] PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. § 1001 FCC Form 499-A Save time, avoid problems -- file electronically at http://forms.universalservice.org

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2007	FCC Form	499-A Telecommunications Reporting	Worksheet (Reporting Calendar 2006 Revenue	les)		Pa	age 7
Block 5	: Additional F	levenue Breakouts		THE SEX DEED			
501	Filer 499 ID	from Line 101]	625978				
502	Legal name o	f reporting entity [from Line 102]	airband communications, inc.			,	
		enues in Block 3 and Block 4 must provide the percer uctions for limited exceptions.	ntages requested in Lines 503 through 510.	Block 3		Block 4	
		f revenues reported in Block 3 and Block 4 billed in elearest whole percentage. Enter 0 if no service was pr		Carrier's Carrier (a)		End-User Telecom. (b)	
503	Southeast:	Alabama, Florida, Georgia, Kentucky, Louisiana, Mi Puerto Rico, South Carolina, Tennessee, and U.S.		0	%	3	%
504	4 Western: Alaska, Arizona, Colorado, Idaho, Iowa, Minnesota, Montana, Nebraska, New Mexico, 6 % 26 North Dakota, Oregon, South Dakota, Utah, Washington, and Wyoming				%		
505	West Coast:	est Coast: California, Hawaii, Nevada, American Samoa, Guam, Johnston Atoll, Midway Atoll, Northern Mariana Islands, and Wake Island.				%	
506	Mid-Atlantic:	Delaware, District of Columbia, Maryland, New Jers West Virginia	ey, Pennsylvania, Virginia, and	0	%	11	%
507	Mid-West:	Illinois, Indiana, Michigan, Ohio, and Wisconsin		O	%	0	%
508	8 Northeast: Connecticut, Maine, Massachusetts, New Hampshire, New York, Rhode Island, and Vermont o % o 9				%		
509	9 Southwest: Arkansas, Kansas, Missouri, Oklahoma, and Texas - 9 % 53				%		
510	Total	[Percentages must add to 0 or 100.]		0	%	100	%
511	filer's TRS, N oplion of iden	ANPA, LNP, and FCC interstate telephone service pr	e support mechanisms are included in Block 4-8, Line 420 but re ovider regulatory fee contribution bases. To have these amour fuctions, you must have in your records the FCC Filer 499 to (a)	its excluded, the filer ha	s the	•	
	2-2-2	, , , , , , , , , , , , , , , , , , ,	Total Revenues	Interstat	e and Inte	emational	
	Revenues fro	m resellers that do not contribute to Universal Service	\$ 5	\$			0
	PERSONS MA	KING WILLFUL FALSE STATEMENTS IN THE WORKSHEET	CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE	18 OF THE UNITED STAT	ES CODE,	, 18 U.S.C. § 1001	
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April 2007

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_	2007 FCC Form 499-A Telecommunications Reporting	ng Worksheet (Reporting Calen	dar 2006 Revenues)	Page 8	
•#	Block 6: CERTIFICATION: to be signed by an officer of the lifer		PARAMETER STREET		
-	601 Filer 499 ID [from Line 101]	825978		**************************************	
_	602 Legal name of reporting entity [from Line 102]	airband communications, inc.		-	
	Section IV of the instructions provides information on which types to be exempt from one or more contribution requirements should will determine which entities meet the de minimis threshold based	so certify below and attach an explanation.	[The Universal Service Administrator		
	603 I certify that the reporting entity is exempt from contributing to:	Universal Service	hamal hamal		
	I certify that the reporting entity is an interconnected VoIP filer bed Blocks 3, 4, and 5 for the fourth quarter of 2006 instead of for the		ments on or after August 1, 2006 and	therefore is reporting revenues in .	
	Provide explanation below:		,		
			-		
•	604 Please indicate whether the reporting entity is	State or Local Government Entity	I.R.C. § 501Tax Exempt		
<u>-</u>	605 I certify that the revenue data contained herein are privileged and confidential and that public disclosure of such information would likely cause substantial harm to the competitive position of the company. I request nondisclosure of the revenue information contained herein pursuant to Sections 0.459, 52.17, 54.711 and 64.604 of the Commission's Rules.				
I certify that I am an officer of the above-named reporting entity as defined on page 28 of the instructions, that I have examined the foregoing report and, to the best of my knowledge, information and belief, all statements of fact contained in this Worksheet are true and that said Worksheet is an accurate statement of the affairs of the above-named company for the previous calendar year. In addition, I swear, under penalty of perjury, that all requested identification registration information has been provided and is accurate. If the above-named reporting entity is filling on a consolidated basis, I certify that this filing incorporates all of the revenues for the consolidated entities for the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.					
	606 Signature	John	MeLeod		
_	607 Printed name of officer	Fish-Many JOHN	MIY Last McKoogh M	ECLEOD	
_	608 Position with reporting entity	YPUTTINANOE/Scoretory CHIEF OPE	RATING OFFICER		
_	609 Business telephone number of officer	(469 ) - 791-8	0022 ext-		
_	610 Email of officer   Required if available - not for public release	mmckeogh@airband.com JMCLEOD	CAIRBAND-COM		
	611 Date	03/29/2007			
_	612 Check those that apply:	New filer, registration only	Revised filing with updated registration	Revised filing with updated revenue data	
_	Do not mail checks with this form. Send this form to: Form 499 Data Collection Agent c/o USAC 2000 L Street, N.W. Suite 200 Washington DC, 20036 For additional information regarding this worksheet contact: Telecommunications Reporting Worksheet information: (888) 641-8722 or via email: Form499@universalservice.org				
	PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEE	CAN BE PUNISHED BY FINE OR IMPRISON	MENT UNDER TITLE 18 OF THE UNITED	STATES CODE, 18 U.S.C. § 1001	
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Section 1971 -- 1964 144 PM

## Exhibit 3

2007 FCC Form 499-A Telecommunications Reporting Wo			2006 Revenues)	Approval by OMB 3068-0855
Annual Filing — due				3066-0655
อใจชี้นำ ซึ่งที่เก็บนัก ในลักโกเลือนเม็ก เต็กลับเล็ก	During the year	, filers must refile Blocks 1,	2 and 6 if there are any changes in	Lines 104 or 112. See Instructions.
101 Filer 499 ID [If you don't know your number, contact the administrator at (8	888) 641-8722. <sup>-</sup>			
If you are a new filer, write "new" in this block and a Filer 499 ID will be ass	signed to you.]	835978		
102 Legal name of reporting entity		AIRBAND	COMMUNICAT	10NS, INC.
103 IRS employer identification number		[Enter 9 digit number]	86-8984072	,
104 Name telecommunications provider is doing business as		AIRBAND	COMMUNICATIO	145
105 Telecommunications activities of filer (Select up to 5 boxes that best descr	ribe the reporting	entity. Enter numbers	starting with "1" to show the o	rder of importance - see directions.]
CAP/CLEC Cellular/PCS/SMR (wireless telephony incl. b	oy resale)	c	oaxial Cable	☐ Incumbent LEC
[3] Interconnected VoIP Interexchange Carrier (IXC) Local Re	.eseller	o	perator Service Provider (OS	P) Paging & Messaging
Prepaid Payphone Service Provider Prepaid	i Card	P	rivate Service Provider	Satellite Service Provider
Shared-Tenant Service Provider / Building LEC SMR (di	lispatch)	T	oll Reseller	Wireless Data     ■
If Other Local, Other Mobile or Other Toll is checked, Other Lo	ocal	o	ther Mobile	Other Toll
describe carrier type / services provided:				
106.1 Holding company name (All affiliated companies must show the same name on this lin	ne.)		COMMUNICATIONS	HOLDINGS, THC.
106.2 Holding company IRS employer identification number		[Enter 9 digit number]	86-0984072	an experience description and the second description of the second secon
107 FCC Registration Number (FRN) [ https://svartifoss2.fcc.gov/cores/Corest [For assistance, centact the CORES help desk at 877-480-3201 or CORES		[Enter 10 digit number]	0860-9840-72	
108 Management company [if filer is managed by another entity]			and the second s	
	14800 LAN	DMARK BLVE	SUITE 500	The second secon
corporate headquarters Sheet 2			•	
Note: this address will be used for the ITSP FCC regulatory  Street 3		State TX	Tin Investral and all TENE II	Country if not USA
fee billings unless the appropriate box is checked on Line 208.  City D.  110 Complete business address for customer inquiries and	ALLAS	State ( V	Zip (postal code) 75 254	CORRELL & HOLLOW
complaints Steel 2				
check if same address as Line 109 🗾 Street 3		•		
City		State	Zip (postal code)	Country # not USA
111 Telephone number for customer complaints and inquiries [Toll-free number if	[available]	(866) - 247	-2263 ext-	
112 List all trade names used in the past 3 years in providing telecommunication	ons. Include all na	mes by which you are	known by customers.	
a AIRBAND COMMUNICATIONS &			Afficia Maria a section discontinuo del proprio del constitució de la constitució del constitució de la constitució de l	
b ACCELACOM h			-	
c GO-COMM	magnini disabilinsa magnina magnina di diri		Province Communication is an approximate to the second communication of the second company of the second communication of the second communica	
d VOLONET TECHNOLOGIES THE	The state of the s		The extension of electric design departmental design appropriate and the second section of the second section of the second second section and the second section of the section o	
e WIDECHAUNEL COMMUNICATIONS, TUC K		make on a room state of make on the state of		
Use an additional sheet if necessary. Each repo	orting entity must r	provide all names used	for telecommunications activi	iles.
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BI				
	ns.universalservic			FCC Form 499-A January 2007

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2007 FCC Form 499-A Telecommunications Reportir	
"Blook 2'Al*Redulatory Collinet Information"	ng that his fair that eight by Martin can done pour sharrait that that the same done are not give pail for the and and That had been been been been been been been done in a bank or it that the transfer over been and been and orbit
201 Filer 499 ID [from Line 101]	825978
202 Legal name of reporting entity [from Line 102]	AIRRAND COMMUNICATIONS, INC.
203 Person who completed this Worksheet	FINE MULU 14 LASS DIRASSE
204 Telephone number of this person	( ) - ext -
205 Fax number of this person	( )-
206 Email of this person    Required if available not for public release	se II
207 Corporate office, attn. name, and mailing address to which future Telecommunications Reporting Worksheets should be sent check if same name as Line 203 check if same address as Line 109	Offices  All First name MULU MI Last DIRASSE  Grait [frequired if available, not for public release]  Phone (469) - 7910053 est. Fax (469) - 374 907  Sheet 2  Sheet 3  City State Zip (postal code)  Country if not USA
208 Billing address and billing contact person:  [Plan administrators will send bills for contributions to this address. Please attach a written request for alternative billing arrangements.]  check if name and address same as Line 207 check to use Line 208 information for FCC ITSP regulatory fee bill	Company Attn First name Mil Last  Email [frequired if available, not for public release]] Phone ( ) - ext- Fax ( ) -  Street 1  Street 2  Street 3  City State Zip (postal code) Country if not USA
Block 2:Bit Agent for Strict of Process.	All carriers and providers of interconnected VoIP must complete times 209 through 213. During the year, carriers and providers of interconnected VoIP must refile Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.
209 D.C. Agent for Service of Process per 47-U.S.C. § 413	COMPANY PAUL, HASTINGS, LLP AND FIRST NAME DAVID MIR Last SIDDALL
210 Telephone number of D.C. agent	(202) - 551-1802 ext
211 Fax number of D.C. agent	(202) - 55 1 - 1202
212 Email of D.C. agent     Required if available	
213 Complete business address of D.C. agent for hand service of documents check to use Line 213 information for FCC ITSP regulatory lee bill [1] [If both Line 208 and Line 213 are checked, Line 208 will be used.]	Street 1   Street 2   Street 3   City   State   DC   Zp
214 Local/alternate Agent for Service of Process (optional)	Company Alth First name MI Last
215 Telephone number of local/alternate agent	( ) - ext -
216 Fax number of local/alternate agent	( ) -
217 Email of local/alternate agent   Required if available	
218 Complete business address of local/alternate agent for hand service of documents check to use Line 218 Information for FCC ITSP regulatory lee bill [18] [18] [19] [19] [19] [19] [19] [19] [19] [19	Sheet 1 Sheet 2 Sheet 3 Cily Stake Zip (postal code) Country if not USA

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2007 FCC Form 499-A Telecommunications Report	ing Worksheet (	Reporting Calendar 2006	Revenues)	Page 3
FBIOCK 22-C FECC REGISTRATION AND CONTROL INTO MAILON AND AND AND AND AND AND AND AND AND AN		Filers must rel	file Blocks 1, 2 and 6 in this section. See Instr	uctions.
219 Filer 499 ID [from Line 101] -	825978			
220 Legal name of reporting entity [from Line 102]	AIRBAND	COMMUNICATIONS	, INC.	
221 Chief Executive Officer (or, highest ranking company officer if the filing entity does not have a chief executive officer)	First	M E	SPAGNO	)LO
222 Business address of individual named on Line 221	Street1		,	
check if same as Line 109 7	Street 2 Street 3 City	- Stake	Zip (postal code)	Country & not USA
223 Second ranking company officer, such as Chairman (Must be someone other than the individual listed on Line 221)	Lina 70HM	M	Last MCLEO	
224 Business address of individual named on Line 223	Street 1 Street 2			
check if same as Line 109 📝	Street 3 City	State	Zip (postal code)	Country If not USA
225 Third ranking company officer, such as President or Secretary (Must be someone other than individuals listed on Lines 221 or 223)	First -	М	Last	
226 Business address of individual named on Line 225	Street 1			
check if same as Line 109	Street 2 Street 3			
428	City	State	Zip (postal code)	Country if not USA
227 Indicate jurisdictions in which the filing entity provides service. I and jurisdictions in which service is likely to be provided in the n		hich service was provided in the p	oast 15 months	
Alabama Guam	Massachusetts	New York	Tennesse	e
Alaska Hawaii	Michigan	✓ North Carolina	▼ Texas	
American Samoa Idaho	Midway Atoll	North Dakota	Utah	
✓ Arizona	Minnesota	Northern Mariana Islands	u.S. Virgir	Islands
Arkansas Indiana	Mississippi	Ohio	☐ Vermont	
☑ California lowa	Missouri	Oklahoma	☐ Virginia	
Colorado Johnston Atoll	Montana	Oregon	Wake Isla	nd
Connecticut Kansas	Nebraska	✓ Pennsylvania	Washingto	อก
Delaware Kentucky	Nevada	Puerto Rico	West Virgi	inia
District of Columbia Louisiana	New Hampshire	Rhode Island	Wisconsin	
Florida Maine	New Jersey	South Carolina	Wyoming	
Georgia Maryland	New Mexico	South Dakota		
228 Year and month filer first provided (or expects to provide) teleco	mmunications in the U.	S. Check if prior to 1/1/1999.	otherwise Year	Month
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSH	EET CAN BE PUNISHED	BY FINE OR IMPRISONMENT UNDE	R TITLE 18 OF THE UNITE	D STATES CODE, 18 U.S.C. § 1001
Save time, avoid problems file electronically at	nttp://forms.universals	service.org		FCC Form 499-A

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January 2007

2007 FCC Form 499-A Telecommunications Reporting Wo	, , ,	endar 200	6 Revenu	es)	Page 4
Blotter Carrier's Carrier Revenue Information					
301 Filer 499 ID [from Line 101]	825978				310-10-10-10-10-10-10-10-10-10-10-10-10-1
302 Legal name of reporting entity [from Line 102]		TANKI	AUG T	Jc.	
Report billed revenues for January 1 through December 31, 2006.	- 1.00 0 Cla - 2 61.1C	AIR RAND COMMUNICATIONS, THE.			
Do not report any negative numbers. Dollar amounts may be rounded to	Total	1	enter whole		
the nearest thousand dollars. However, report all amounts as whole dollars.	Revenues		je estimates	Interstate	International
See instructions regarding percent interstate & international,	(a)	Interstate (b)	International (c)	Revenues (d)	Revenues (e)
Revenues from Services Provided for Resale as Telecommunications	Landy Property College April 2	MALL STE	15.65.200	CHEST NO.	GOS COLUMN
by Other Contributors to Federal Universal Service Support Mechanisms		and the second			1537
Fixed local service	(A) heart 16 contract to the	WAY STATE		Alternation Children and the	
Monthly service, local calling, connection charges, vertical features,				1	
and other local exchange service including subscriber line and			1,		
PICC charges to IXCs 303.1 Provided as unbundled network elements (UNEs)	o	1			
303.2 Provided under other arrangements		<b> </b>	<del> </del>		
Per-minute charges for originating or terminating calls	. 0			And the Contract and Contract a	
304.1 Provided under state or federal access tariff	δ			-	
304.2 Provided as unbundled network elements or other contract arrangement	0	<del> </del>	<u> </u>		
Local private line & special access service	-				
305.1 Provided to other contributors for resale as telecommunications	o				
305.2 Provided to other contributors for resale as interconnected VolP	ALL TOTAL STREET	14 4-713	a a tale tale		Paleira (P. D.
[All such revenue for 2006 must be reported as end user revenue]		4.7	1.44		Market Market Street
306 Payphone compensation from toll carriers	0				
307 Other local telecommunications service revenues	0				
308 Universal service support revenues received from Federal or state sources	0			v. 635	
Mobile services (including wireless letephony, paging & messaging, and other mobile services)			1940/1945		April 18 Charles (25)
309 Monthly, activation, and message charges except toll	О				
Toll services	MALINE SET SEE SHEET	<b>国政治</b> 学等	UNIA PUR	<b>到空機制統結。社和</b> 此位	<b>《新</b> 产》后44.14.14.14.14.14.14.14.14.14.14.14.14.1
310 Operator and toll calls with alternative billing arrangements (credit					
card, collect, international call-back, etc.)	0		ļ.		
311 Ordinary long distance (direct-dialed MTS, customer toll-free (800/888 etc.) service, "10-10" calls, associated monthly account maintenance,					
PICC pass-through, and other switched services not reported above)	0				
312 Long distance private line services	9	·			
313 Satellite services	D			The same of the sa	
314 All other long distance services	o o		***************************************		
315 Total revenues provided for resale [Lines 303 through 314]	0				
Note: As stated in the instructions, for all revenues reported on the	is name you must retain the F	iler 499 IO a	nd contact le	oformation for the associat	<u></u> h
customers. You must verify that each of these customers was a					
and that the customer is purchasing service for resale as telecomi					•
the FCC upon request. The FCC website contains information on					
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CA	N BE PUNISHED BY FINE OR IMP	RISONMENT	JNDER TITLE	18 OF THE UNITED STATES C	ODE, 18 U.S.C. § 1001
Save time, avoid problems file electronically at h	ttp://forms.universalservice.or	rg			FCC Form 499-A

January 2007

402 Repo	Legal name of reporting entity [from Line 102] t billed revenues for January 1 through December 31, 2006.			are not book	Break	couts
Do not report any negative numbers. Dollar amounts may be rounded to the nearest thousand dollars. However, report all amounts as whole dollars. See instructions regarding percent interstate & international.		Total Revenues	amounts, enter whole percentage estimates Interstate International		Interstate Revenues	International Revenues
		(a)	(b)	(c)	(d)	(e)
evenu 403	es from All Other Sources (end-user telecom. & non-telecom.) Surcharges or other amounts on bills identified as recovering State or Federal universal service contributions	8,439	.0346%	0.0	3	0
Fixed   404.1	Eal services  Monthly service, local calling, connection charges, vertical features, and other local exchange service charges except for federally tariffed subscriber line charges and PICC charges traditional circuit switched  Provided at a flat rate including interstate toll service — local portion	0				
404.2	Provided at a flat rate including interstate toll service - toll portion	0			And agreeming made another any case and agreement of the property states about the states of the sta	
404.3	Provided without interstate toll included (see instructions)	0				
404.4	interconnected <u>VoIP</u> Offered in conjunction with a broadband connection Offered independent of a broadband connection	126, 999	.03467.	0.0	44	0
404.5 405	Tariffed subscriber line charges and PICC charges levied by a local exchange carrier on a no-PIC customer	776	.03467.	0.0		<u> </u>
406	Local private line & special access service [Through August 13, 2006, includes the transmission portion of wireline broadband Internet access. After August 13, 2006, includes the transmission portion of wireline broadband internet access provided on a common carrier basis.]	964,914	.0346%	0.0	334	.63
407	Payphone coin revenues (local and long distance)	0			MANAGEMENT OF STATE AND A CONTRACT OF STATE AND ASSESSMENT OF STATE AND ASSESSMENT OF STATE AND ASSESSMENT OF STATE AND ASSESSMENT OF STATE ASSESS	
408	Other local telecommunications service revenues	0				a parisment on a see manufacture of the Changer manner of the contract of the change of the contract of the co
Mobile 409	services (including wireless telephony, paging & messaging, and other mobile services)  Monthly and activation charges			Sat (110)	Angert Takors	STATE OF THE STATE
410	Message charges including roaming and air-time charges for toll calls, but excluding separately stated toll charges	0			AND THE RESIDENCE OF THE PARTY	

	FCC Form 499-A Telecommunications Reporting Wo		THE PER SE			Page 6
ildek 4º	A Conflined Es		8 74 n		A STATE OF THE STA	The second secon
			1	are not book	Break	
		Total	1	enter whole	Interstate	International
		Revenues		e estimates	Revenues	Revenues
		l (a) Produktivno ya Marsiyaki ili		International	[Sec 27] 2.2 [2.4] 4.4 [3.4] 4.4] [(q)	(e)
Tonse	Mces Prepaid calling card (including card sales to customers		411	<b>地區變新型等原</b>		
411	and non-carrier distributors) reported at face value of cards	0		İ		
412	International calls that both originate and terminate in foreign points	0	0%	100%		***************************************
413	Operator and toll calls with alternative billing arrangements (credit					
	card, collect, international call-back, etc.) other than revenues			1		
	reported on Line 412	0				
_	Ordinary long distance (direct-dialed MTS, customer toll-free (800/888	-				
	etc.) service, "10-10" calls, associated monthly account maintenance,					
	PICC pass-through, and other switched services not reported above)	-				,
414.1						
	itemized toll on wireline and wireless bills	0		ļ		
414.2					-	
	itemized toll	0				
415	Long distance private line services	0				
416	Satellite services	O		1		
417	All other long distance services	0		3		
araza zi	Revenues other than U.S. telecommunications revenues, including information services,	A MAN TANK	17.15.61	HELESAN	returnat yezhoù a filozoak	ANAPAS AND STREET
	inside wiring maintenance, billing and collection customer premises equipment, published	· ·	100 114 174		14 (19 12 17 18 17 17	
	directory, dark fiber, Internet access, cable TV wagram transmission, foreign carrier				。 可用规模型,现在10°C。	
	operations, and non-telecommunications revenues. (See Instructions.)					
418.1	bundled with circuit switched local exchange service	i o	15.11			Test to be stated to
418.2	bundled with interconnected VoIP local exchange service	0			A state of the later of the state of the sta	1 to
418.3		3,200,602				4.4
ock 4	el Tolal Revenue and Theoliscopies Revenue Información				B. B. Walley	
419	Gross billed revenues from all sources (incl. reseller & non-telecom.)					
	[Lines 303 through 314 plus Lines 403 through 418]	4,301,731	A Live		4,982	
420	Gross universal service contribution base amounts [Lines 403	1 101 104	La marina		382	
	through 411 Lines 413 through 417] See Figure 4 in instructions.	1,101,128	Cabally	Contract of the Contract of th	20%	
421	Uncollectible revenue/bad debt expense associated with gross	20.000		Section of the Control		
	billed revenues amounts shown on Line 419 [See Instructions Page 26]	30,000	Linke His		10	
422	Uncollectible revenue/bad debt expense associated with universal		10.00	Spile Section 1		
	service contribution base amounts shown on Line 420		1,17,5444	recyllaria.	Q	
423	Net universal service contribution base revenues	1,101,128		1447.1476	382	
	[Line 420 minus line 422]			30 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		L
	PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN	BE PUNISHED BY FINE OR IMPI	RISONMENT I	JNDER TITLE	18 OF THE UNITED STATES CO	ODE, 18 U.S.C. § 1001
	Save time, avoid problems file electronically at http	o://forms.universalservice.or	a			FCC Form 499-A

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FCC Form 499-A January 2007

			Worksheet (Reporting Calendar 2006 Reve	nues)	Page 7
Block S	: Additional R	evenue Bleakours			
501	Filer 499 ID [	from Line 101]	825 978		
502	Legal name o	of reporting entity [from Line 102]	AIRBAND COMMUNICATIONS, INC	۷.	
Filers	that report rev	enues in Block 3 and Block 4 must provide the percen			
See	page 27 of instr	uctions for limited exceptions.		Block 3	Block 4
		f revenues reported in Block 3 and Block 4 billed in ea earest whole percentage. Enter 0 if no service was pro-		Carrier's Carrier (a)	End-User Telecom. (b)
503	Southeast:	Alabama, Florida, Georgia, Kentucky, Louisiana, Mis Puerto Rico, South Carolina, Tennessee, and U.S. V		0 %	. 3 %
504	Western:	Alaska, Arizona, Colorado, Idaho, Iowa, Minnesota, North Dakota, Oregon, South Dakota, Utah, Washin		0 %	26
505	West Coast:	. California, Hawaii, Nevada, American Samoa, Guarr Northern Mariana Islands, and Wake Island.	n, Johnston Atoll, Midway Atoll,	0 %	7 %
506	Mid-Atlantic:	Delaware, District of Columbia, Maryland, New Jerse West Virginia	ey, Pennsylvania, Virginia, and	0 %	11
507	Mid-West:	Illinois, Indiana, Michigan, Ohio, and Wisconsin		- O %	0 %
508	Northeast:	Connecticut, Maine, Massachusetts, New Hampshin	e, New York, Rhode Island, and Vermont	0 %	0 %
509	Southwest:	Arkansas, Kansas, Missouri, Oklahoma, and Texas		0 %	53 %
510	Total	[Percentages must add to 0 or 100.]		0 %	100 %
511	filer's TRS, No option of iden	ANPA, LNP, and FCC Interstate telephone service pro	support mechanisms are included in Block 4-B, Line 420 bu ovider regulatory fee contribution bases. To have these amo uctions, you must have in your records the FCC Filer 49 (a)	unts excluded, the filer has the	
			Total Revenues	Interstate and Int	ernational
	Revenues fro	m resellers that do not contribute to Universal Service	\$	\$	
	PERSONS MAI	KING WILLFUL FALSE STATEMENTS IN THE WORKSHEET	CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE	E 18 OF THE UNITED STATES CODE	i, 18 U.S.C. § 1001
	Save time, a	void problems file electronically at	http://forms.universalservice.org	FC	C Form 499-∧
				Jai	nuary 2007

AMENDED

2007 FCC Form 499-A Telecommunications Reporting	ng Worksheet (Reporting Cale	ndar 2006 Revenues)	Page 8
Block 6: CERTIFICATION. To be sighed by an officer of the filer	the sect of the live but and use has been	AND THE SAME THE SET THE WAS LAND THE THE THE PARTY.	the state and the state and the
601 Filer 499 ID [from Line 101]	825 978		
602 Legal name of reporting entity [from Line 102]	AIRBAND COMMUNICA	TIONS, INC.	,
Section IV of the instructions provides information on which types to be exempt from one or more contribution requirements should will determine which entities meet the <i>de minimis</i> threshold based 603. I certify that the reporting entity is exempt from contributing to:  I certify that the reporting entity is an interconnected VoIP filer because 8 locks 3, 4, and 5 for the fourth quarter of 2006 instead of for the	so certify below and attach an explanation on information provided in Block 4, even Universal Service came subject to FCC Form 499 filing requi	. [The Universal Service Administrator if you fail to so certify, below.] e	LNP Administration  fore is reporting revenues in
Provide explanation below:			
	•		
604 Please indicate whether the reporting entity is	State or Local Government Entity	I.R.C. § 501Tax Exempt	
605 I certify that the revenue data contained berein are privileged and position of the company. I request nondisclosure of the revenue i			
I certify that I am an officer of the above-named reporting entity as to the best of my knowledge, information and belief, all statements statement of the affairs of the above-named company for the previousled identification registration information has been provided consolidated basis, I certify that this filing incorporates all of the rethe filer adhered to and continues to meet the conditions set forth	s of fact contained in this Worksheet are tr rious calendar year. In addition, I swear, u d and is accurate. If the above-named rep evenues for the consolidated entities for th	rue and that said Worksheet is an accurate ander penalty of perjury, that all porting entity is filing on a	~
606 Signature		- Me Lod	·
607 Printed name of officer	Fig John	M Last MCLEOD	
608 Position with reporting entity	CHIEF OPERATING	OFFICER	
609 Business telephone number of officer	( )-	ext -	e destricte og gaget i die en elder de sterre gement de sterre de sterre gant de sterre de sterre gant de sterre
610 Email of officer    Required if available - not for public release			
611 Date			announcements by the degree of the control of the C
612 Check those that apply: Original April 1 filing for year		Revised filing with updated registration 📝 Rev	
Do not mail checks with this form. Send this form to: Form 499 D For additional information regarding this worksheet contact: Telec			
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEE	ET CAN BE PUNISHED BY FINE OR IMPRISO	NMENT UNDER TITLE 18 OF THE UNITED STAT	ES CODE, 18 U.S.C. § 1001
Save time, avoid problems file electronically at . htt	tp://forms.universalservice.org	,	Form 499-A uary 2007

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